

**LINDSEY MURTAGH**  
Lindsey\_murtagh@brown.edu

**EDUCATION:**

**HARVARD LAW SCHOOL**, Cambridge, MA  
Juris Doctor, June 2009  
Harvard Civil Rights-Civil Liberties Law Review, *Editor*

**HARVARD SCHOOL OF PUBLIC HEALTH**, Boston, MA  
Masters in Public Health, Law and Public Health Program, June 2009

**BROWN UNIVERSITY**, Providence, RI  
Bachelor of Arts, *magna cum laude*, with Honors in Bio-Community Health, May 2004

**WORK EXPERIENCE:**

**BROWN UNIVERSITY SCHOOL OF PUBLIC HEALTH**, Providence RI  
*Distinguished Senior Fellow in Health Law, Department of Health Services, Policy & Practice*  
*Faculty Member, Center for Advancing Health Policy through Research* October 1, 2025-present

**CENTERS FOR CONSUMER INFORMATION AND INSURANCE OVERSIGHT (CCIIO), CENTERS FOR MEDICAID AND MEDICARE SERVICES**, Bethesda, MD

*Director, Division of Regulation and Policy, GS-15* July 2018-June 2025  
Led and managed a team of skilled policy experts to effectuate significant policy changes applicable to private health coverage. Played a key role in the policy development and drafting of rulemaking to expand access to contraception, implement the No Surprises Act, ensure mental health parity, and address other federal consumer protections. Helped develop CMS's response to COVID-19, as well as provided support to Operation Warp Speed. Reviewed and provided feedback on legislative bills to Congress. Provided briefings to senior leadership at HHS, and the Hill. Built coalitions internally within CCIIO and the Department of Health and Human Services, with other Federal agencies, with state regulators, and with key stakeholders from nonprofit and private sector organizations.

*Senior Policy Advisor/Privacy Act Specialist, GS-13, GS-14/13* November 15, 2015-July 2018  
*Health Insurance Specialist, GS-13* March 9, 2015 – November 15, 2015  
Advised senior leadership on all aspects of policy issues facing CCIIO, including issues related to Affordable Care Act (ACA), Section 1557 non-discrimination rules, the affordability of coverage, stability of the Marketplaces, enrollment policies, the risk adjustment program, and market-wide rules. Led and coordinated the development of policy across CCIIO, including overseeing the development of annual rulemaking. Developed and implemented centralized approach for handling data requests for CCIIO, including those related to litigation and Freedom of Information Act. Handled issues related to privacy and the Marketplace.

**HOGAN LOVELLS, LLP**, Washington DC October 3, 2011-January 23, 2015  
*Associate*

Assisted clients in understanding and responding to the changing regulatory environment arising from the implementation of the ACA, including drafting comment letters on behalf of clients. Counseled clients on complex health regulatory issues, including federal (HIPAA) and state privacy laws, compliance with the federal Open Payments program and state marketing disclosure laws, and health care fraud and abuse issues. Provided advice to hospitals and others on Medicare and Medicaid billing rules, and performed due diligence reviews to advise companies of the regulatory risks in proposed acquisitions of companies doing health business. Collaborated on surveys of state laws on access to protected health information, and Medicaid billing rules for non-physician practitioners, among other topics.

*Pro bono work:* Represented firefighter in a religious discrimination case; drafted comprehensive mental health legislation for Liberia; evaluated how the District of Columbia is addressing the treatment and care needs of people

living with HIV/AIDS, with a focus on changes related to expanded health insurance options; worked with practitioner association to develop HCPCS code application for individualized lactation assessment and management services.

*Hogan & Hartson, LLP (now Hogan Lovells, LLP), Summer Associate* Summer 2008  
Researched and drafted memorandums regarding unfair trade practices for a medical device company, and HIV/AIDS policies. Evaluated potential impact of presidential candidates' health plans for client's business.

**HARVARD SCHOOL OF PUBLIC HEALTH, Boston, MA** August 2009-September 2011  
*Research Associate, Department of Health Policy and Management*  
Performed research on issues at the intersection of law and public health. Co-authored analytical essays on varied law and health topics, including civil rights issues. Designed and conducted qualitative study on state policy-making on bisphenol-A (BPA). Helped develop the experimental design and analysis strategy for a survey examining the role of compensation offers in disclosure of medical errors. Played a key role in NIH-funded study, entitled "Restrictive Provisions in Faculty Consulting Agreements with Industry," including performing research, drafting study instruments, recruiting participants, and conducting qualitative interviews with representatives at medical and public health schools.

**MA ATTORNEY GENERAL'S OFFICE, HEALTH CARE DIVISION, Boston, MA** Spring 2009  
*Intern, Masters in Public Health Practicum Placement, Part-time*  
Performed preliminary public health research to support the office's preparation for cost containment hearings related to Massachusetts' health reform.

**WILMERHALE LEGAL SERVICES CENTER, HARVARD LAW SCHOOL, Jamaica Plain, MA** Fall 2007  
*Student Advocate, Part-time*  
Researched national HIV/AIDS policy. Assisted in developing tools to investigate HIV/AIDS stigma. Drafted estate planning documents for indigent clients. Represented clients in disability benefits appeals.

**REACH COMMUNITY HEALTH FOUNDATION, North Adams, MA** Fall 2004-July 2006  
*Program Manager, Men's Health Program and North Star Children's Health Project*  
Managed health screening program for uninsured men, including administering program budget, and developing and executing outreach strategy. Engaged in strategic planning and program design. Collaborated in design of maternal smoking program and co-wrote successful grant proposal, including preparing and justifying program budget. Built coalitions with community stakeholders to identify community priorities and develop strategies for addressing such priorities. Planned conference on preventing risky behavior among youth. Developed educational materials.

**FUND FOR PUBLIC HEALTH IN NEW YORK, New York, NY** Summer 2004  
*Intern*  
Supported financial management of NYC's Bioterrorism Hospital Preparedness Program. Investigated funding opportunities for NYC Department of Health and Mental Hygiene's Take Care New York initiative.

**RHODE ISLAND CANCER COUNCIL, Pawtucket, RI** 2002-2004  
*Intern, Part-time*  
Researched patient navigation programs. Developed research protocol to evaluate cancer websites. Produced educational and community resource materials. Assisted at community outreach programs.

**BROWN UNIVERSITY, Providence, RI** 2003-2004  
*Teaching Assistant, Health and Society-Health Care in the United States (undergraduate-level course)*  
*Teaching Assistant, Introduction to Methods in Epidemiological Research (graduate-level course)*  
*Research Assistant, Performed preliminary research to develop a course on health and information technology.*  
Identified materials to include in syllabus.

## RESEARCH FELLOWSHIPS:

**THE PETRIE-FLOM CENTER FOR HEALTH LAW POLICY, BIOTECHNOLOGY, AND BIOETHICS**, Harvard Law School, Cambridge, MA 2008-2009

*Student Fellow*

Fellowship awarded to graduate students to pursue independent research in at the intersection of health and law.

Fellowship Paper: “Reincarnating *Bakke*’s Fourth Compelling Interest: Using Affirmative Action Programs to Reduce Racial and Ethnic Health Disparities” (examining opportunities to use civil rights laws to reduce health disparities)

**PUBLIC HEALTH LAW PROGRAM**, Centers for Disease Control and Prevention, Atlanta, GA Summer 2008

*ORISE Fellow*

Developed bibliography of materials on law and obesity. Analyzed the use of laws and policies to promote breastfeeding continuation. Conducted a 50-state survey of laws concerning breastfeeding.

## PEER-REVIEWED PUBLICATIONS:

Mello MM, **Murtagh L**, Joffe S, Taylor PL, Greenberg Y, Campbell EG. Beyond financial conflicts of interest: Institutional oversight of faculty consulting agreements at schools of medicine and public health. *PLoS One*. 2018 Oct 29;13(10):e0203179.

**Murtagh L**, Gallagher TH, Andrew P, Mello MM. Disclosure-and-resolution programs that include generous compensation offers may prompt complex patient response. *Health Aff* 2012;31:2681-2689.

**Murtagh L**, Miller M. Censorship of the Patient-Physician Relationship: A New Florida Law. *JAMA* 2011;306:1131-1132.

Kesselheim AS, **Murtagh L**, Mello MM. “Pay for delay” settlements of disputes over pharmaceutical patents. *N Engl J Med* 2011;365:1439-1445.

Mangalmurti SS, **Murtagh L**, Mello MM. Medical malpractice in the military. *N Engl J Med* 2011;365:664-670.

**Murtagh L**, Ludwig D. State Intervention in Life-Threatening Childhood Obesity. *JAMA* 2011;306:206-207.

**Murtagh L**, Moulton AD. Working mothers, breastfeeding, and the law. *Am J Public Health* 2011;101:217-223.

Mangalmurti SS, **Murtagh L**, Mello MM. Medical malpractice liability in the age of electronic health records. *N Engl J Med* 2010;363:2060-2067.

**Murtagh L**. Judicial interventions for morbidly obese children. *Journal of Law Medicine and Ethics* 2007;35:497-499.

## OTHER PUBLICATIONS

Corrie Mook, Jeffrey Marr, Hayden Rooke-Ley, Perkins J, **Murtagh L**, Hostert N, Rahim A. Understanding Prior Authorization: Current Landscape, Practices, and Challenges. 2026. Center for Advancing Health Policy through Research (CAHPR) Digital Collection. Brown Digital Repository. Brown University Library. <https://doi.org/10.26300/psqz-1b42>

**Murtagh L**, Levitis J. ACA Compacts for Interstate Insurance Sales: How Much Flexibility Do They Provide? (Part 2). *Health Affairs Forefront*. Jan. 28, 2026. DOI: 10.1377/forefront.20260126.26693.

**Murtagh L**, Levitis J. ACA Compacts for Interstate Insurance Sales: How Much Flexibility Do They Provide? (Part 1). *Health Affairs Forefront*. Jan. 27, 2026. DOI: 10.1377/forefront.20260122.542271.

Comments on the Medicare Program; Contract Year 2027 Policy and Technical Changes to the Medicare Advantage Program, Medicare Prescription Drug Benefit Program, and Medicare Cost Plan Program. [https://drive.google.com/file/d/1y1FwMH66f3\\_90yEQpcZd6rFWEhXT9PsF/view](https://drive.google.com/file/d/1y1FwMH66f3_90yEQpcZd6rFWEhXT9PsF/view).

**Murtagh L**, Perkins J, Rooke-Ley H, Fuse Brown E. No Clear Front-Runner to Extend ACA Subsidies. Health Affairs Forefront. Dec. 9 2025. DOI: 10.1377/forefront.20251208.560527.

Fuse Brown E, **Murtagh L**, Rahim A. Examining Private Equity and REIT Ownership in Nursing Homes: Initial Findings under Updated Nursing Home Ownership Transparency Reporting. 2025. Center for Advancing Health Policy through Research (CAHPR) Digital Collection. Brown Digital Repository. Brown University Library. <https://doi.org/10.26300/c946-ap69>

## LICENSURE, CERTIFICATION AND CITIZENSHIP

New York State Bar	2011-present
District of Columbia Bar (inactive)	2012-present
United States Citizen	

## AWARDS:

**2024 CMS ADMINISTRATOR’S ACHIEVEMENT AWARD.** Recognized for leading publication of a final rule, Short-Term Limited-Duration Insurance & Independent Noncoordinated Excepted Benefits Coverage.

**2020 CMS HONORS AWARD.** Recognized for provision of exceptional technical assistance to Congress to ensure that CMS could effectively and rapidly implement COVID-19 legislation.

**2020 CMS HONORS AWARD.** Recognized for developing the policy, content, and affordability tools and conducting stakeholder outreach on new employer health reimbursement arrangements.

**2020 CMS HONORS AWARD.** Recognized for creativity and speed in coordinating a response to COVID-19 between private health insurance and federal and state governments.

**2016-2017 HHS SECRETARY’S AWARD FOR MERITORIOUS SERVICE.** Awarded to the Marketplace Stability Proposed Regulation Team.

**2017 CMS ADMINISTRATOR’S ACHIEVEMENT AWARD.** Recognized for outstanding performance and achievements that contributed to the CMS mission of strengthening and modernizing the nation’s health care system to provide access to high quality care and improved health at lower cost.

### Select CCHIO Awards (most recent years)

- **Partnership Award 2024 Q3.** Recognized for contributions to the proposed rule ‘Enhancing Coverage of Preventive Services under the Affordable Care Act’.
- **Partnership Award 2024 Q2.** Recognized for leadership and excellence in rulemaking for a final rule regarding contraception.
- **Partnership Award 2024 Q1.** Recognized for work to publish a final rule regarding short-term, limited duration insurance and fixed indemnity excepted benefits products.
- **Director’s Award 2023 Q2.** Recognized for demonstrating outstanding leadership in the publication of rules on short-term, limited-duration insurance and mental health parity.
- **Partnership Award 2022, Q4.** Recognized for embodying the spirit of teamwork and working collegially alongside colleagues.

- **Partnership Award 2022 Q1.** Recognized for development of guidance addressing coverage for over-the-counter testing for COVID-19.
- **Director's Award 2021 Q4.** Recognized for providing technical assistance of draft legislation.
- **Director's Award 2021 Q3.** Recognized for performance drafting second set of regulations implementing balance billing protections in the No Surprises Act.
- **Director's Award 2021 Q3.** Recognized for contributions to regulations related to air ambulance reporting requirements and provider enforcement.
- **Director's Award 2021 Q2.** Recognized for contributions drafting first set of regulations implementing balance billing protections of the No Surprises Act.
- **Partnership Award 2021 Q1.** Recognized for collaboration related to audits and enforcement efforts.
- **Partnership Award 2020 Q4.** Recognized for contributions to interagency effort to issue interim final rule regarding COVID-19 public health emergency.
- **Director's Award 2020 Q2.** Recognized for work developing guidance regarding COVID-19.

**AMERICAN HEALTH LAWYERS ASSOCIATION 2012 PRO BONO CHAMPION.** Recognized with a team of Hogan Lovells lawyers for pro bono contribution to fight HIV/AIDS in the District of Columbia.

**AMERICAN HEALTH LAWYERS ASSOCIATION 2012 PRO BONO CHAMPION.** Recognized with a team of Hogan Lovells lawyers for developing comprehensive mental health legislation in collaboration with the Liberia Ministry of Health and Social Welfare